Representative Cameron Henry
Chairman



Representative Franklin Foil
Vice Chairman

FY19-20 HB 105 Review DEPARTMENT OF TRANSPORTATION & DEVELOPMENT PARISH TRANSPORTATION FUND

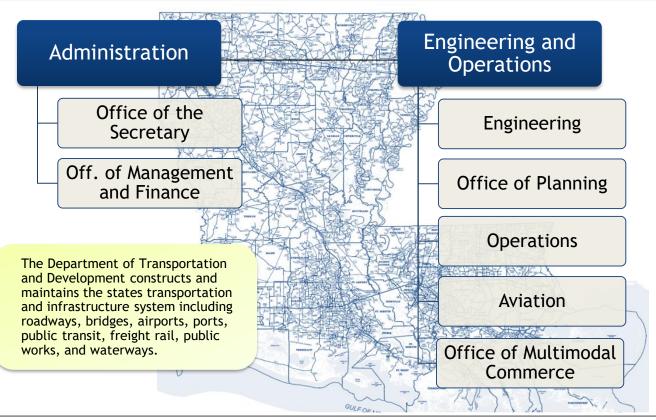
House Committee on Appropriations
Prepared by the House Fiscal Division

April 15, 2019

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DEPARTMENT ORGANIZATION



DEPARTMENT FUNCTIONS

Administration Program



Office of the Secretary

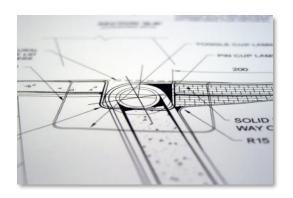
- Provide leadership, direction, and accountability for all DOTD programs.
- Ensures that DOTD programs are managed to provide the optimum benefits and services to the public within the constraints of available funding and applicable regulations, and perform all operational functions with safety as a priority.

Office of Management and Finance

 Provides support services that enable the success of all DOTD agencies, offices and programs.

DEPARTMENT FUNCTIONS

Engineering and Operations Program



Engineering

 Develop, construct and operate a safe, costeffective and efficient highway and public infrastructure system which will satisfy the needs of the public and serve the economic development of the State in an environmentally compatible manner.



Office of Planning

 Provides direction and long-range planning related to highways, bridge and pavement management, data collections and analysis, congestion, safety, and public transportation/transit.

DEPARTMENT FUNCTIONS

Engineering and Operations Program



Aviation

 Responsible for facilitating, developing, exercising regulatory oversight, and providing guidance for Louisiana's aviation system.



Operations

- Efficiently plan, design, construct, operate and maintain a safe transportation network in cooperation with our public and private partners.
- The 9 regional district offices fall under the Operations Program.



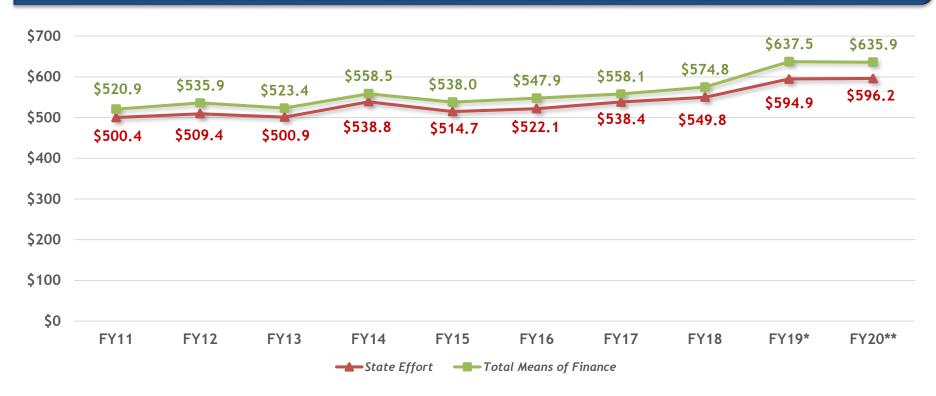
Office of Multimodal Commerce

 Administer the planning and programming functions related to commercial trucking, ports and waterways, and freight and passenger rail development.

FY18-19 TRANSPORTATION FUNDING

REVENUES		\rightarrow	\$1.88 Billion		→	EXPENDITURES
Dedications: Transportation Trust Fund Federal = \$799.7M •Federal tax, 18.4 cents per gallon on gasolin & special fuels; 24.4 cent per gallon on diese	e 48	\$1.67		54.8%		HB2:Capital Outlay/Engineering - Roads & Bridges (Highway Program & Sec.'s Emerg. Fund for Bridge Damages) =\$912.8M •\$641.6M TTF-Federal \$25.0M FSGR \$40.5M •\$ 54.3M TTF-Regular \$ 4.0M IAT SGF
Dedications: TTF - Regular = \$551.4M •State tax, 16 cents per gallon on gasoline an special fuels, vehicle license fees, weights peand fines, and interest earnings		33.1%	Billion			•\$145.0M G.O. Bonds/Other \$ 2.5M Fed Surplus :Operating Budget = \$637.5M 406.1M TTF-Regular \$ 28.5M FSGR
G.O. Bonds (\$145.0) & SGF Surplus (\$40. •G.O. Bonds and previously allocated bond pr		11.1%	Operating and	•\$158.1M TTF-Federal \$ 15.3M IAT •\$ 27.3M Federal Funds \$ 2.3M Other SD		
Fees & Self-Generated Revenues = \$53.5 •Buy-Back Prog., Local agencies matching fun		3.2%	Capital Budgets HB2:Capital Outlay/Multimodal = \$ Port Construction & Devel, Priority Prior			Outlay/Multimodal = \$91.0M ruction & Devel. Priority Program = \$39.4M TTF-R
Federal Funds = \$29.8M •Fed. Transit Adm. grants, Fed. Res. & Inn. T	ech. Adm. grants	1.8%		5.5%	•State Aviat	ion Program <u>= \$28.1M TTF-R</u> Flood Control Program <u>= \$20.0M TTF-R</u>
Dedications: Other Statutory Dedication •State Hwy Improvement Fund, Crescent City		1.7%	<u>Zero State</u> <u>General Funds</u>		•Facilities Program Major Repairs <u>= \$2M TTF-R</u> •Motor Vessel & Equipment Drydocking Repairs <u>= \$1.5M TTF-I</u>	
Interagency Transfers = \$19.2M •Administrative fees collected on capital outl	•Administrative fees collected on capital outlay projects, etc.				HB2:Non-Federal Eligible Roads = \$25.6M •State Highway Improvement Fund	
Dedications = \$215.5M •TIMED TTF, 4 Cent = \$124.7M and 16 Cent = \$21.4M, Total = \$146.1M •State Highway Improvement Fund = \$23M •TTF-Regular = \$46.4M	1009	%	\$215.5M Transportation Funding not Appropriated to DOTD	100% Cent = \$21.4M, Total = \$146.1 Non-Federal Eligible Roads - Highway Improvement Fund =		Debt Service = \$215.5M •TIMED TTF, 4 Cent = \$124.7M and 16 Cent = \$21.4M, Total = \$146.1M •Non-Federal Eligible Roads - State Highway Improvement Fund = \$23.0M HB1:Parish Trans. Fund = \$46.4M TTF-R

BUDGET HISTORY (IN MILLIONS)



Source: Budget Supporting Documents and HB 105 of 2019 RS

House Fiscal Division

*Existing Operating Budget as of 12/1/18 **HB 105 of 2019 RS

Transportation & Development ⋅ Pg 8

Daniel Waguespack 225.342.7477

MAJOR SOURCES OF FUNDING

Statutory Dedications \$568.0 Million

- Transportation Trust Fund (TTF)
 - TTF Regular: state tax - receipts from taxes on fuels and vehicle licenses -\$410.5M
 - TTF Federal: federal tax - receipts from the Federal Highway Administration -\$150.3M
- State Hwy Improvement Fund - \$5.0M

Self-Generated Revenue \$28.2 Million

- Sale of maps, plans and specifications, permits for outdoor advertising, tolls on statewide ferries
- Local agencies matching portion for specially equipped vehicles for elderly and disabled citizens, and for capital assistance to rural transit providers
- Proceeds from the equipment buy-back program and the Logo Sign Program

Federal Funds \$24.6 Million

- Federal Transit Administration (FTA) Grants
- Federal Research and Innovative Technology Administration (RITA) Grants
- Commercial Vehicle Information Systems and Networks program (CVISN) Grant

Interagency Transfers \$15.1 Million

- Received from various state agencies for utilization of the statewide topographic mapping system
- Administrative fees collected for Capital Outlay projects administered by the department
- Department of Public Safety's Louisiana Highway Safety Commission for safety enhancement projects

TRANSPORTATION TRUST FUND

Transportation Trust Fund - Regular \$410.5 Million

Source: State tax, 16 cents per gallon on gasoline and special fuels, vehicle license fees, weights permits and fines, and interest earnings.

Exclusively used for highway construction and maintenance, the highway program, statewide flood control, ports and airports programs, transit, and the Parish Transportation Fund.

Transportation Trust Fund - Federal

\$150.3 Million

Source: Federal tax, 18.4 cents per gallon on gasoline and special fuels and 24.4 cent per gallon on diesel.

Used for eligible federal highway and transit projects.

Transportation Trust Fund - TIMED

\$0 in Operating Budget

Source: State tax, 4 cents per gallon levied on gasoline and special fuels.

The Transportation Infrastructure Model for Economic Development (TIMED) fund is used exclusively for sixteen specific road and bridge projects.

FUNDING OVERVIEW

Means of Financing	FY 17-18 Prior Year Actual Expenditures	FY 18-19 Existing Operating Budget	FY 19-20 HB 105	\$ Change from Existing	% Change from Existing	\$ Change from Actuals	% Change from Actuals
State General Fund	\$0	\$0	\$0	\$0	0.0%	\$0	0.0%
Interagency Transfers	\$5,865,860	\$15,242,612	\$15,067,597	(\$175,015)	(1.1%)	\$9,201,737	156.9%
Fees and Self-Gen Rev	\$23,920,872	\$28,461,018	\$28,182,415	(\$278,603)	(1.0%)	\$4,261,543	17.8%
Statutory Dedications	\$525,881,572	\$566,435,526	\$567,980,668	\$1,545,142	0.3%	\$42,099,096	8.0%
Federal Funds	\$19,101,561	\$27,342,463	\$24,632,793	(\$2,709,670)	(9.9%)	\$5,531,232	29.0%
Total Means of Finance	\$574,769,865	\$637,481,619	\$635,863,473	(\$1,618,146)	(0.3%)	\$61,093,608	10.6%



Decrease collections from various state agencies regarding topographic mapping.



\$279K Fees & Self-Gen Rev

Remove funding related to bona fide obligations from prior year (carryforwards).



\$10.4M Statutory Dedications

Expenditure changes related to standard statewide budget adjustments (market rate, retirement, etc).



\$8.7M Statutory Dedications

Transfer items from the operating budget to the capital outlay budget to better align expenditures.



\$2.7M Federal Funds

Remove funding related to bona fide obligations from prior year (carryforwards).

PROGRAM-LEVEL BUDGET COMPARISONS

Program	FY 17-18 Prior Year Actual Expenditures	FY 18-19 Existing Operating Budget	FY 19-20 HB 105	\$ Change from Existing	% Change from Existing	\$ Change from Actuals	% Change from Actuals
Office of the Secretary	\$8,366,673	\$10,448,142	\$10,578,986	\$130,844	1.3%	\$2,212,313	26.4%
Management and Finance	\$33,557,265	\$40,389,930	\$41,903,620	\$1,513,690	3.7%	\$8,346,355	24.9%
Engineering	\$88,596,016	\$97,091,020	\$98,454,188	\$1,363,168	1.4%	\$9,858,172	11.1%
Office of Planning	\$40,359,308	\$54,762,620	\$52,350,938	(\$2,411,682)	(4.4%)	\$11,991,630	29.7%
Operations	\$400,622,921	\$430,132,161	\$427,978,107	(\$2,154,054)	(0.5%)	\$27,355,186	6.8%
Aviation	\$1,688,157	\$2,353,911	\$2,253,522	(\$100,389)	(4.3%)	\$565,365	33.5%
Multimodal Commerce	\$1,579,525	\$2,303,835	\$2,344,112	\$40,277	1.7%	\$764,587	48.4%
Total Expenditures	\$574,769,865	\$637,481,619	\$635,863,473	(\$1,618,146)	(0.3%)	\$61,093,608	10.6%

EXPENDITURE CHANGE OVERVIEW

Expenditure	FY 17-18 Prior Year Actual Expenditures	FY 18-19 Existing Operating Budget	FY 19-20 HB105	\$ Change from Existing	% Change from Existing	\$ Change from Actuals	% Change from Actuals
Salaries	\$213,586,351	\$223,499,365	\$228,308,672	\$4,809,307	2.2%	\$14,722,321	6.9%
Other Compensation	\$658,792	\$957,484	\$957,484	\$0	0.0%	\$298,692	45.3%
Related Benefits	\$133,410,355	\$137,826,438	\$147,079,756	\$9,253,318	6.7%	\$13,669,401	10.2%
Travel	\$3,616,537	\$4,043,717	\$4,043,717	\$0	0.0%	\$427,180	11.8%
Operating Services	\$19,253,467	\$21,765,916	\$21,590,901	(\$175,015)	(0.8%)	\$2,337,434	12.1%
Supplies	\$34,682,245	\$36,290,841	\$36,290,841	\$0	0.0%	\$1,608,596	4.6%
Professional Services	\$27,577,412	\$38,407,426	\$37,156,549	(\$1,250,877)	(3.3%)	\$9,579,137	34.7%
Other Charges	\$113,764,668	\$131,760,761	\$122,309,437	(\$9,451,324)	(7.2%)	\$8,544,769	7.5%
Acq/Major Repairs	\$28,220,038	\$42,929,671	\$38,126,116	(\$4,803,555)	(11.2%)	\$9,906,078	35.1%
Total Expenditures	\$574,769,865	\$637,481,619	\$635,863,473	(\$1,618,146)	(0.3%)	\$61,093,608	10.6%
Authorized Positions	4,258	4,260	4,260	0	0.0%	2	0.0%

SIGNIFICANT EXPENDITURE CHANGES

Salaries and Related Benefits \$14.1M

- \$4.8M net increase in salaries for standard statewide budget adjustments including but not limited to market rate classified, civil service training series, and a decrease for projected attrition savings.
- \$9.3M net increase in related benefits for standard statewide budget adjustments including but not limited to retirement rate and group insurance.

Professional Services, Other Charges, Acquisitions (\$15.7M)

- (\$8.7M) transfer of items in other charges from the operating budget to the capital outlay budget to better align expenditures. The following items are being transferred from the Operations Program to the Highway Priority Program: \$6.0M for Motorist Assistance Patrol (MAP), \$1.2M for statewide cable barrier repair, \$1.5M for statewide impact attenuator repair.
- (\$9.0M) no longer needed for expenses carried from FY18 into FY19. The bona fide obligations include various contractual obligations in the professional services, other charges, and acquisitions categories. Examples include the following:
 - (\$1.3M) Professional Services contracting with LSU A&M for operations, staffing, and administration of the Transportation Training & Education Center (TTEC). The TTEC merges resources of state government and universities to help identify, develop, and implement new technology to improve the state's transportation system.
 - (\$2.9M) Other Charges contracting with Greyhound Lines, Inc. for intercity bus transportation services between Baton Rouge and New Orleans, and between Houma and New Orleans; area planning commissions for regional transportation planning; Metropolitan Planning Organization planning contracts for various items; etc.
 - (\$4.8M) Acquisitions excavators, dump trucks, tractors, trailers etc.
- \$2.5M additional funding in other charges for the Office of Risk Management and the Office of Technology Services.

FY 19 EXPENDITURE TREND

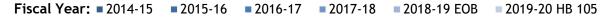


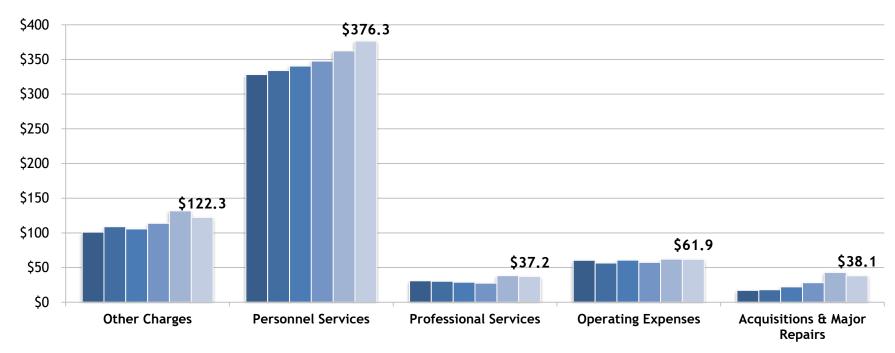
Analysis shows approximately \$57.5M or 9.0% in total means of finance budget authority could be unspent at year-end based on actuals through February and projections through the end of the year.

DOTD's expenditure trends for the last three years are consistent with the numbers projected for FY 19.

After accounting for \$9.0M carried into FY 19, the department did not spend \$57.2M or 9.1% of its budget authority in FY 18. \$39.1M or 68.3% of this was Statutory Dedications, with the single largest driver being the Transportation Trust Fund - Federal. The \$39.1M in Statutory Dedications represents 6.9% in unspent budget authority in that means of finance category.

EXPENDITURE HISTORY (IN MILLIONS)





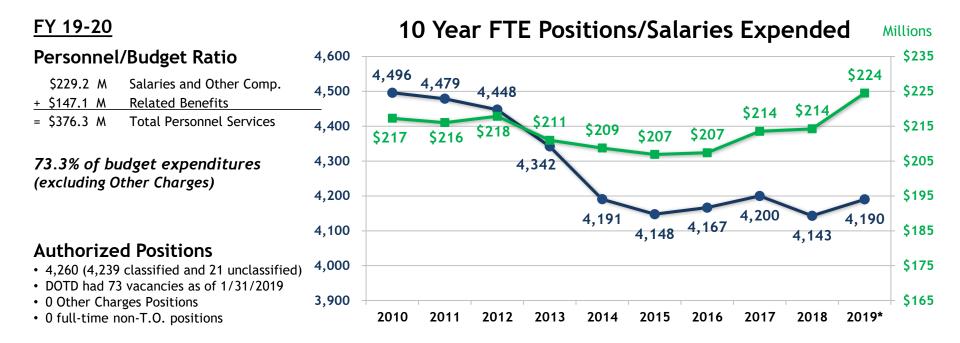
Source: Budget Supporting Documents and HB 105 of 2019 RS

OTHER CHARGES

AMOUNT	DESCRIPTION
\$27,459,327	Office of Technology Services (OTS)
\$21,980,336	Office of Risk Management (ORM)
\$17,454,505	Federal Transit Administration (FTA) funding for: specially equipped vehicles for elderly/disabled; capital assistance to rural systems; Training and Technical Assistance Program (TTAP); and operating assistance for low income/general public employment opportunities
\$16,207,160	Various Contract Maintenance - contractors providing services for sweeping, guardrail replacement, interstate mowing, traffic signal maintenance, impact attenuator maintenance, rest area maintenance and operation, rest area security, tree removal, bridge rail repair, traffic loop repair, cable barrier repair, etc.
\$6,643,555	Department of Public Safety (DPS) Weight Enforcement
\$5,904,703	Metropolitan Planning Organization (MPO) agreements with various parishes
\$4,000,000	Regional Transit Authority
\$4,000,000	Coastal Protection and Restoration Authority (CPRA) for coastal activities
\$3,873,346	City maintenance agreements for mowing and litter pickups with individual cities and towns
\$3,272,000	Transportation geospatial database development and system architecture
\$11,514,505	Various Other Charges Expenditures
\$122,309,437	TOTAL OTHER CHARGES

Source: Budget Supporting Documents

PERSONNEL INFORMATION



* Existing Operating Budget as of 12/1/18

Source: Data from the Dept. of Civil Service and the Budget Supporting Documents

PARISH TRANSPORTATION FUND

- Located in Schedule 20-903 of House Bill 105.
- The Parish Transportation budget unit is comprised of the following programs:

Parish Road Program

Mass Transit Program

Off-System Roads and Bridges Match Program

- The Parish Transportation Program provides funding to local government entities for road systems maintenance, mass transit, and to serve as local match for off-system roads and bridges.
- Revenue source is the Transportation Trust Fund Regular.

PARISH TRANSPORTATION FUND

Funding Overview

Means of Financing	FY 17-18 Prior Year Actual Expenditures	FY 18-19 Existing Operating Budget	FY 19-20 HB 105	\$ Change from Existing	% Change from Existing	\$ Change from Actuals	% Change from Actuals
State General Fund	\$0	\$0	\$0	\$0	0.0%	\$0	0.0%
Interagency Transfers	\$0	\$0	\$0	\$0	0.0%	\$0	0.0%
Fees and Self-Gen Rev	\$0	\$0	\$0	\$0	0.0%	\$0	0.0%
Statutory Dedications	\$45,166,373	\$46,400,000	\$46,400,000	\$0	0.0%	\$1,233,627	2.7%
Federal Funds	\$0	\$0	\$0	\$0	0.0%	\$0	0.0%
Total Means of Finance	\$45,166,373	\$46,400,000	\$46,400,000	\$0	0.0%	\$1,233,627	2.7%

PARISH TRANSPORTATION FUND

PARISH ROAD PROGRAM • The Parish Road Program appropriation is distributed to the sixty-four parishes for road systems maintenance. State statutes provide the funds be distributed on a population-based or per-capita formula. State statutes provide that funds in excess of the FY 93-94 appropriation level (\$34,000,000) be distributed to parishes based upon parish road mileage.

Statutory Dedications TTF - Regular	FY 17-18 Prior Year Actual Expenditures	FY 18-19 Existing Operating Budget	FY 19-20 HB 105	\$ Change from Existing	% Change from Existing
Per-capita Formula	\$34,000,000	\$34,000,000	\$34,000,000	\$0	0.0%
Road Mileage Formula	\$3,422,871	\$4,445,000	\$4,445,000	\$0	0.0%
Total Means of Finance	\$37,422,871	\$38,445,000	\$38,445,000	\$0	0.0%

MASS TRANSIT PROGRAM

- The Mass Transit Program appropriation provides funding to the eligible cities or parishes with mass transit systems. Cities and parishes receiving such aid include the following: Alexandria, Baton Rouge, Lafayette, Lake Charles, Monroe, New Orleans, Jefferson Parish, Kenner, St. Bernard Parish, Shreveport, St. Tammany Parish, and Houma.
- Additionally, the state Department of Transportation and Development Transit Division receives funding from this source to provide local match money for the purchase of transit buses.

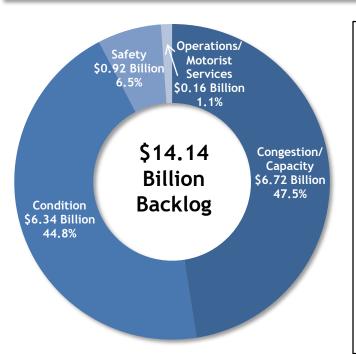
TTF - Regular	\$4,823,262	\$4,955,000	\$4,955,000	\$0	0.0%
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OFF-SYSTEM • The Off-System Roads and Bridges Match Program appropriation provides funding to local government entities to serve as match for federal aid to off-system railroad crossings and bridges.

TTF - Regular	\$2,920,240	\$3,000,000	\$3,000,000	\$0	0.0%
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STATE HIGHWAY AND BRIDGE NEEDS

Louisiana faces a \$14.14 billion backlog in state highway and bridge needs.



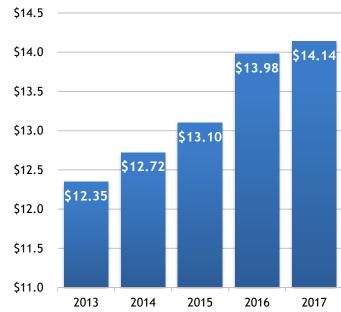
Congestion/Capacity consists of major widening and adding lanes

<u>Condition</u> consists of resurfacing roads, structurally deficient bridges, bridge painting

<u>Safety</u> consists of isolated reconstruction, minor widening, shoulders, railroad crossings, etc.

Operations/Motorist Services consists of interstate striping and signs, rest areas, ferries, etc.

5-Year History (in billions)



Source: DOTD's 2017 State Highway and Bridge Needs Report

OTHER SIGNIFICANT ITEMS

- The 4-cent gasoline tax dedicated to the TIMED program is insufficient to cover the TIMED debt service payments. Early estimates indicate \$21.7 million from the Transportation Trust Fund's 16 cents per gallon revenue stream will be needed for TIMED debt service payments in FY 19-20. That's over half a cent out of the 16-cent tax revenue.
- The department has been unable to fully put up state monies through traditional funding sourcing such as gas taxes, vehicle license taxes, and interest earnings to match available monies from the federal Highway Trust Fund. The department has supplemented the TTF revenue with "toll credits".
- HB 105 provides zero dollars from the Transportation Trust Fund directly to the Department of Public Safety. DOTD is still sending (Interagency Transfer Expenditures) the Department of Public Safety's Traffic Enforcement Program \$6.6 million from the Transportation Trust Fund for weight enforcement.
- This is the fourth year in a row that the general appropriations bill provides zero dollars from TTF directly to DPS. As a result, the Port Construction and Development Priority Program's budget has doubled in size going from \$19.7 million to \$39.4 million and the Statewide Flood Control Program has increased in size going from \$9.9 million to \$20 million. Budget amounts for Ports and Flood Control are located in the Cap. Out. Bill.

	(5 Tear Triscor	y 111 //111110115)	
Fiscal Year	Appropriated Amount	IAT Amount	Total
FY 20**	\$0	\$6.6	\$6.6
FY 19*	\$0	\$6.6	\$6.6
FY 18	\$0	\$6.6	\$6.6
FY 17	\$0	\$6.6	\$6.6

TTF Monies Used In State Police

(5-Year History In Millions)

Note: weight enforcement consolidated under DPS in FY 11

\$43.2

\$43.2

FY 16

Total

\$49.8

\$76.2

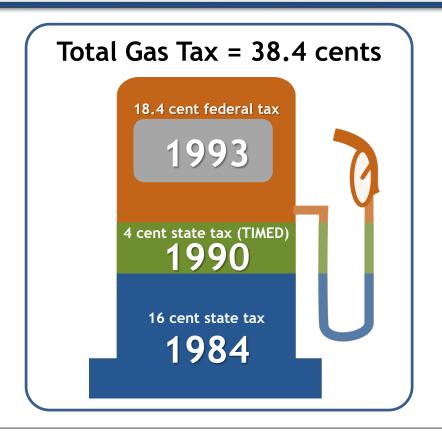
\$6.6

\$33.0

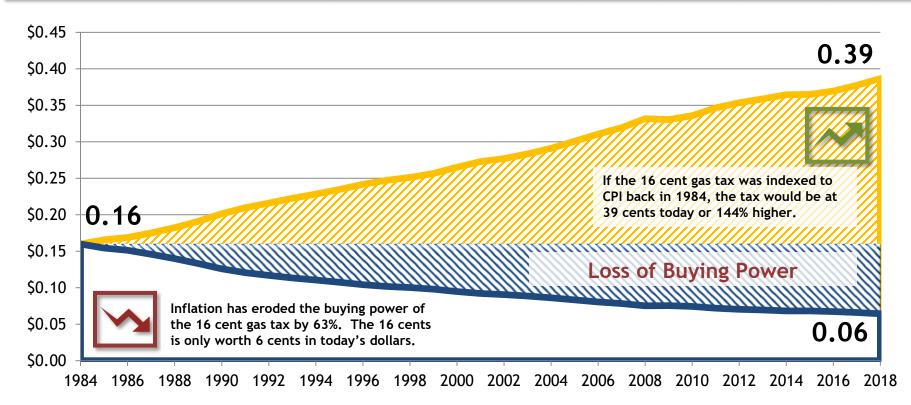
^{*}Existing Operating Budget as of 12/1/18

^{**}HB 105 of 2019 RS

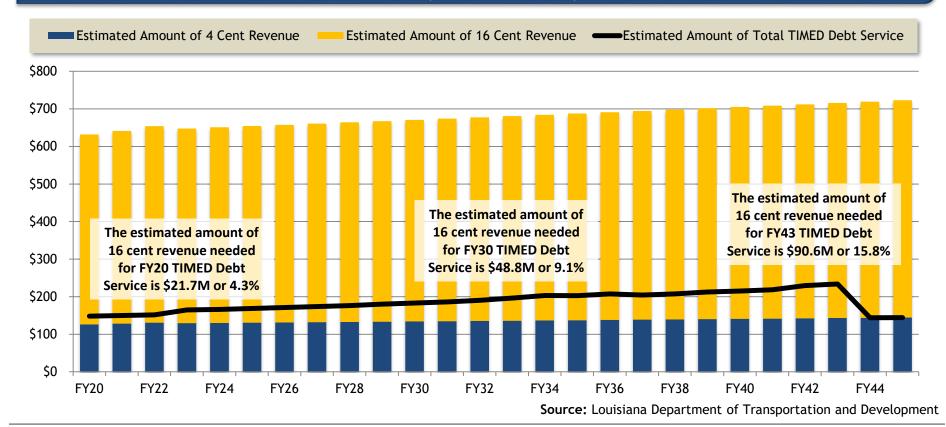
STATE AND FEDERAL GAS TAX



HOW HAS INFLATION AFFECTED THE 16 CENT STATE GAS TAX SINCE 1984?



TIMED DEBT SERVICE IMPACT ON THE 16 CENT STATE GAS TAX (IN MILLIONS)



TIMED DEBT SERVICE IMPACT ON THE 16 CENT STATE GAS TAX BY THE NUMBER OF PENNIES

Current State Gas Taxes = 20 Cents



FY 20

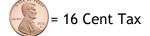


FY 30



FY 43







= 4 Cent Tax; requires the 16 cent tax funding since 4 cents is insufficient to cover the TIMED debt service

How Much do Individuals Spend on Gas Taxes?

The current gas tax is 38.4 cents per gallon, 20 cents for state and 18.4 cents for federal gas taxes.

On average, individuals drive roughly 13,500 miles annually, that equates to:

\$21.60 Per Month (20 mpg)

Or for a more fuel efficient vehicle

Assuming the vehicle gets 20 miles per gallon; an individual would purchase approximately 675 gallons of gas annually (13,500 divided by 20).

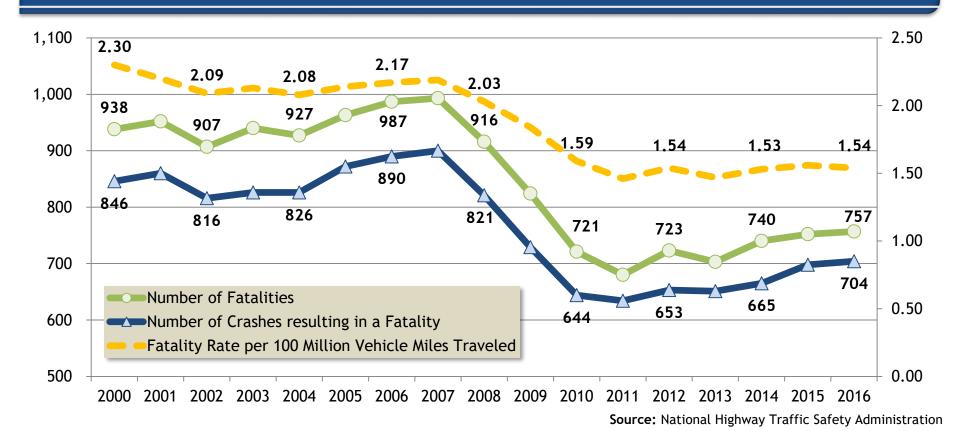
Gas taxes on 675 gallons equals \$135 in state taxes and \$124.20 in federal taxes for a total of \$259.20 per year, or \$21.60 per month.

\$17.28 Per Month (25 mpg)

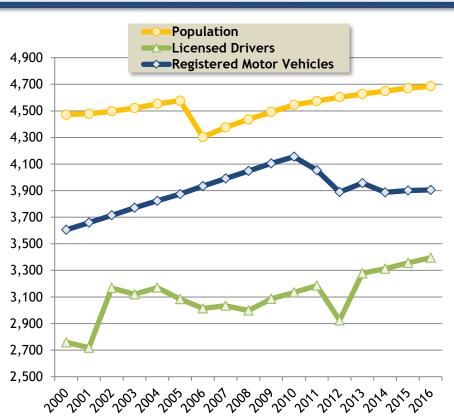
If the vehicle gets 25 miles per gallon; that individual would purchase approximately 540 gallons of gas annually (13,500 divided by 25).

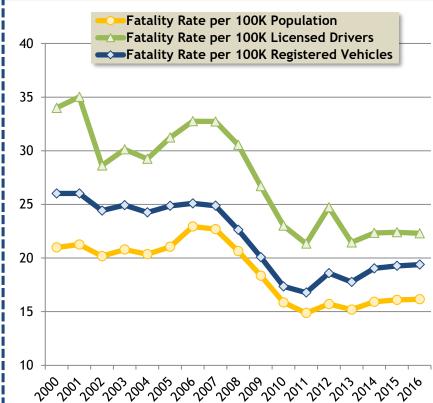
Gas taxes on 540 gallons equals \$108 in state taxes and \$99.36 in federal taxes for a total of \$207.36 per year, or \$17.28 per month.

LOUISIANA FATALITY CRASH DATA

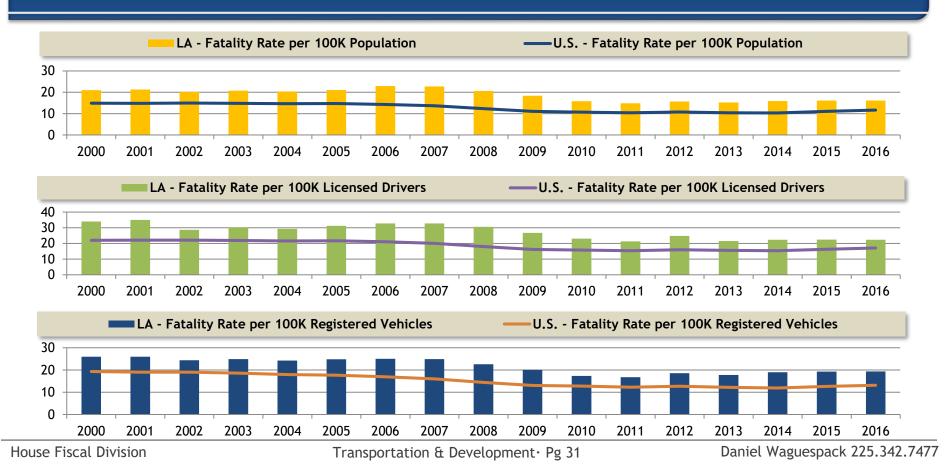


LOUISIANA FATALITY RATE TREND

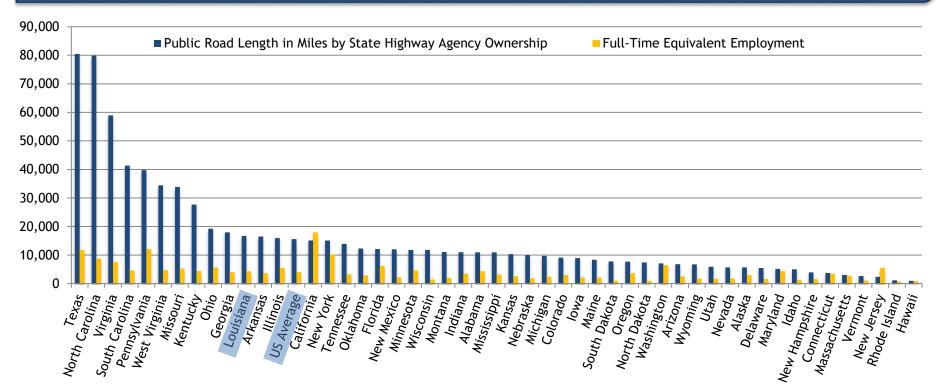




LOUISIANA VS U.S. FATALITY RATE TREND

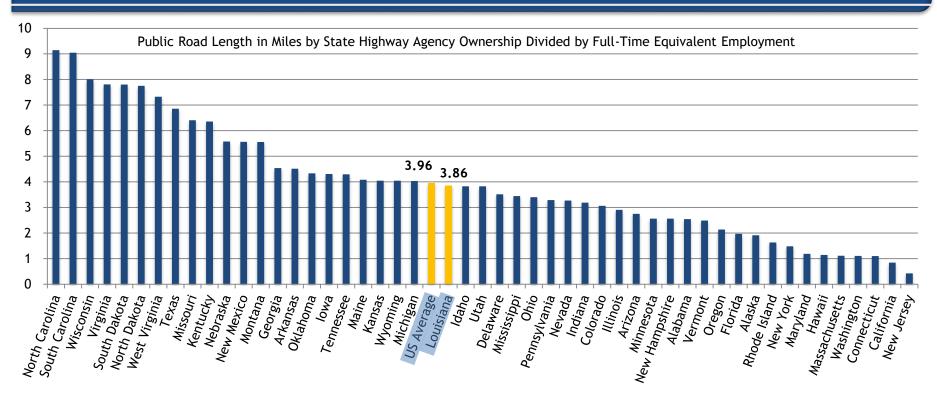


2017 ROAD MILES AND HIGHWAY EMPLOYEES



Source: Full-Time Equivalent Employment comes from the US Census Bureau 2017 Government Employment and Payroll Data
Public Road Length in Miles by State Highway Agency Ownership comes from U.S. Department of Transportation, Federal Highway Administration, 2017 Highway Statistics

2017 RATIO OF ROAD MILES TO HIGHWAY EMPLOYEES



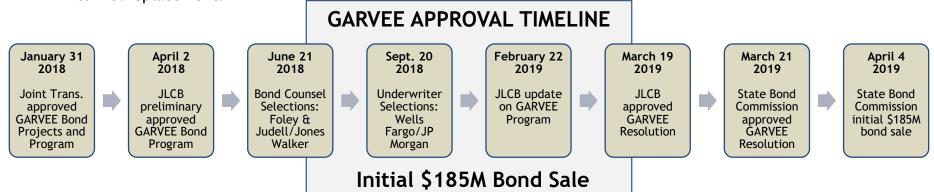
Source: Full-Time Equivalent Employment comes from the US Census Bureau 2017 Government Employment and Payroll Data
Public Road Length in Miles by State Highway Agency Ownership comes from U.S. Department of Transportation, Federal Highway Administration, 2017 Highway Statistics

UP TO \$650M IN GARVEE BONDS

The department is constructing three major projects with potential for financial contributions to one other through the issuance of Grant Anticipation Revenue Vehicle (GARVEE) bonds. Federal law allows states to issue bonds financed with federal highway revenues from future appropriations. The projects include:

- > A substantial portion of the I-10 corridor reconstruction and widening from the Mississippi River Bridge to the I-10/I-12 split in Baton Rouge.
- > A new interchange on I-10 in Kenner at Loyola Drive to serve the new Armstrong airport terminal.
- > A new access from I-20 directly into Barksdale AFB in Bossier City.

➤ If funds are necessary, up to 10 percent of project cost (not to exceed \$12.5M) for the Belle Chasse bridge and tunnel replacement.



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